

CARMARTHENSHIRE COUNTY COUNCIL



Licensing Policy CONSULTATION REPORT

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CARMARTHENSHIRE COUNTY COUNCIL
Licensing Policy Consultation

INTRODUCTION & CONTEXT

On a periodic basis – at least once every five years – the local authority is legally required to review its Licensing Policy under the Licensing Act 2003 to ensure fitness for purpose. When the current policy was adopted by the authority in February 2016, it was resolved that a further consultation would be undertaken regarding the possible adoption of a Cumulative Impact Assessment in respect of Lammas Street, Carmarthen. Consultation is an intrinsic part of this process: the policy must be responsive to local needs, it should take under advisement comments from myriad stakeholders and seek evidence that will help evaluate progress against its statutory objectives.

To this end, a ten week consultation (April 3rd to June 1st 2018) was held to garner views from a wide range of organisations and individuals with an interest in licensing matters.

This report, incorporating the results of the public consultation and the authority's response in summary form, will go to both the Licensing Committee and Environmental & Public Protection Scrutiny Committee in October and then to the Executive Board in November before full Council in December.

This report:

- 1) Outlines the approach and consultation methods deployed;
 - 2) Summarises results and key findings;
 - 3) Considers free-text responses from residents, licence holders, organisations and town and community councils in a summary matrix table;
 - 4) Provides a short summary
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1) OUTLINE OF APPROACH AND CONSULTATION METHODS

A mixed-methods approach to ascertaining views on Carmarthenshire's Licensing Policy was employed to gather quantitative and qualitative data for analytical and evaluative purposes. Specifically, the consultation focused on (i) identifying whether alcohol related anti-social behaviour continues to be a problem in Lammas Street and whether a Cumulative Impact Assessment is required for the street (ii) the types of licensable activities to which the assessment should apply and (iii) the area to which the assessment should apply.

In accordance with the Licensing Act 2003, a number of statutory consultees were engaged throughout the consultation. This included:

- the chief officer of police
- the fire authority
- persons/bodies representative of local premises licence holders
- persons/bodies representative of local club premises certificate holders
- persons/bodies representative of local personal licences
- persons/bodies representative of businesses and residents in the area

More generally, the following mechanisms and consultation channels were utilised:

Publicity

The consultation was publicised through the Council’s press office, through means including: press releases; information on the Council’s website; online consultation portal and through social media feeds. Properties in the area highlighted in the consultation document received a hand delivered consultation letter.

Carmarthenshire Citizens’ Panel & 50+ Forum

Carmarthenshire’s Citizens’ Panel (a representative group comprising c. 557 members) – and 50+ Forum (2700 members aged 50 plus) are a useful barometer of public opinion and are regularly consulted on Council services. Information was disseminated electronically to members on email: c. 281 Citizens’ Panel and c. 759 50+ members.

Workshop

The licensing committee on the 24th of May was used as an opportunity to take members of committee through the consultation document.

Survey

Surveys are a cost-effective method for finding out stakeholders’ views and can be administered in a variety of different ways. An electronic and paper survey was thus selected as the principal method for gathering data. The survey contained a number of fixed-response (closed) and free-response (open) questions. Furthermore, the survey encouraged respondents to upload/attach evidence to support their submission.

The on-line survey (Appendix A) was made available through Carmarthenshire County Council’s consultation page. In addition to listed statutory consultees, links to the survey were circulated to members of the Citizens Panel, 50+ Forum, county councillors and town and community councils, license holders, licensing solicitors, MPs, AMs and the Police and Crime Commissioner. Taken as a whole, consultation invites were sent to over 1000 individuals and organisations.

The consultation exercise resulted in **36 submissions**, covering a wide section of the community. A full breakdown of response sources is seen below and postcode areas can be seen on the following page.

Are you responding as a...	
Premises licence holder	2 (6%)
Personal licence holder	1 (3%)
Club premises certificate holder	-
Member of the Public	25 (71%)
Local business	3 (8%)
Body representing licence holders / clubs	-
Body/ Person representing members of the Public (e.g. County councillors; Town & Community Council)	2 (6%)
Body representing local businesses	-
Other Organisation or Group	2 (6%)

Postcode*	Number or responses
SA14	3 (10%)
SA15	2 (7%)
SA17	1 (3%)
SA19	2 (7%)
SA31	16 (54%)
SA32	3 (10%)
SA33	1 (3%)
SA34	1 (3%)
SA38	1 (3%)

*Note. Postcode areas can be viewed in Appendix B. Questions 1 and 2 were not mandatory, therefore the totals do not match the total number of surveys submitted.

Other

Carmarthenshire's Licensing Section highlighted the consultation to the local Licensing Action Group, made up of representatives of the Police and other responsible authorities and the consultation was discussed at a Police problem solving group meeting, looking at ways of dealing with the anti-social behaviour problems associated with Lammas Street Carmarthen.

The consultation responses identified a number of examples of alcohol related anti-social behaviour and crime and disorder in Lammas Street, which will not be addressed by the Cumulative Impact Assessment, because the licences are already in place. The licensing section will discuss these responses with the local Licensing Action Group, the Police problem solving group and any other relevant stakeholders in an effort to address the problems.

2) KEY QUANTITATIVE FINDINGS FROM THE SURVEY

In order to illustrate the key findings of the survey, this section will be structured by considering each quantitative survey question in turn. Mention will be made of the views of different categories of respondent, to enable comparisons to be made. This process is known as the disaggregation of survey data: examining trends by age, gender and other demographic variables to enrich the consultation. In section 3, comments from the consultation will be considered separately in a matrix table, whether these have arisen through survey submission, or letter or email submissions.

*About the **Average Index Score (AIS)***

Sometimes known as a 'weighted average', the AIS is a way of distilling the 'balance and strength of opinion' down into one number. Useful for questions with options to 'strongly agree', 'disagree', etc., the technique is used throughout the report.

Example

10 people are asked whether they 'strongly agree', 'agree', 'have no opinion', 'disagree' or 'strongly disagree' that Wales will win the six nations.

Results...

3 strongly agree (each response worth 2, so=**6**)

3 agree (each response worth 1, so=**3**)

1 no opinion (each response worth 0, so=**0**)

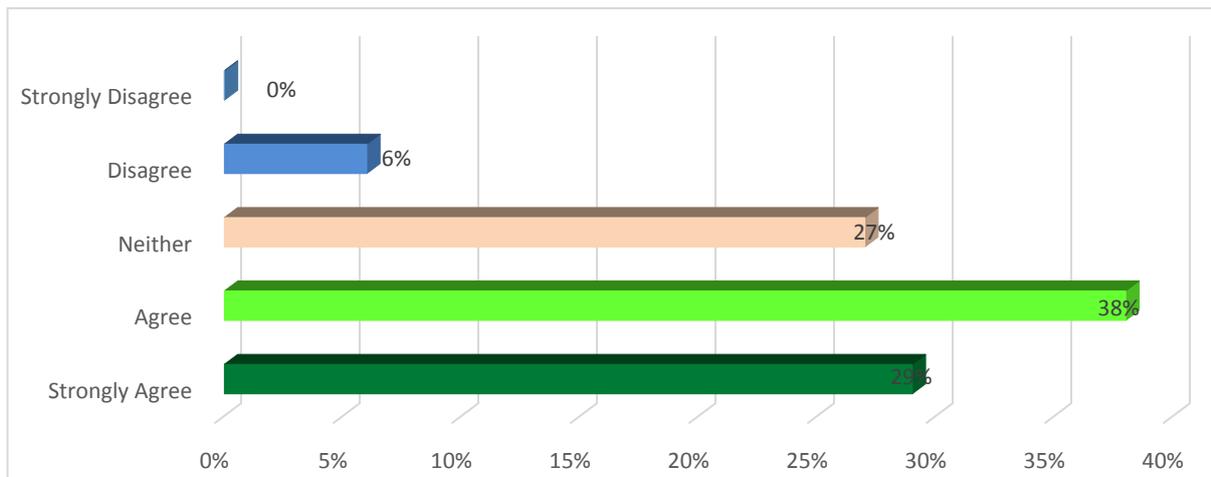
1 disagree (each response worth -1, so= **-1**)

2 strongly disagree (each response worth -2, so=**-4**)

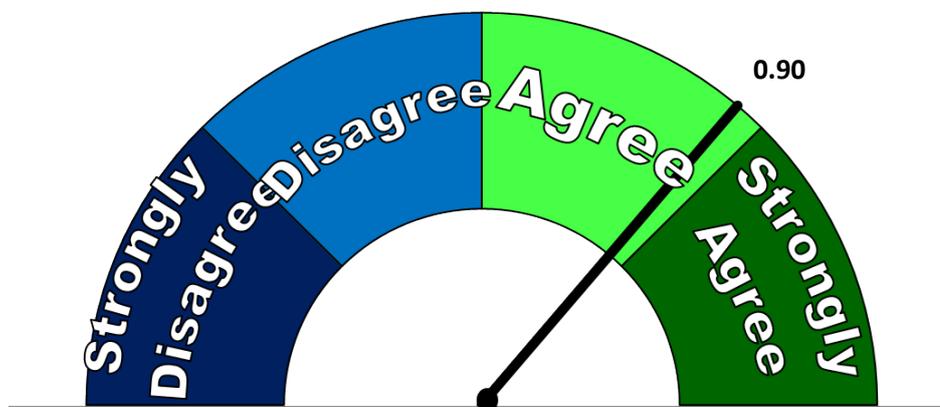
The AIS is calculated by adding all the numbers in bold: So, $6+3+0-1-4=4$; Then dividing by the number of responses (10 in this case). The average index score is: $4\div 10=$ **0.4**



2. Do you agree that there continues to be a problem with alcohol related anti-social behaviour in Lamma Street, Carmarthen?



As pictured in the chart above, 67% of respondents either agreed (38%) or strongly agreed (29%) that Lamma Street, Carmarthen continues to have a problem with alcohol related anti-social behaviour. This amounted to 23 out of 29 of responses to this question. It was also seen that 27% of responses neither agreed nor disagreed with the statement. It was seen that only 2 individuals (6%) disagreed that there continues to be a problem.



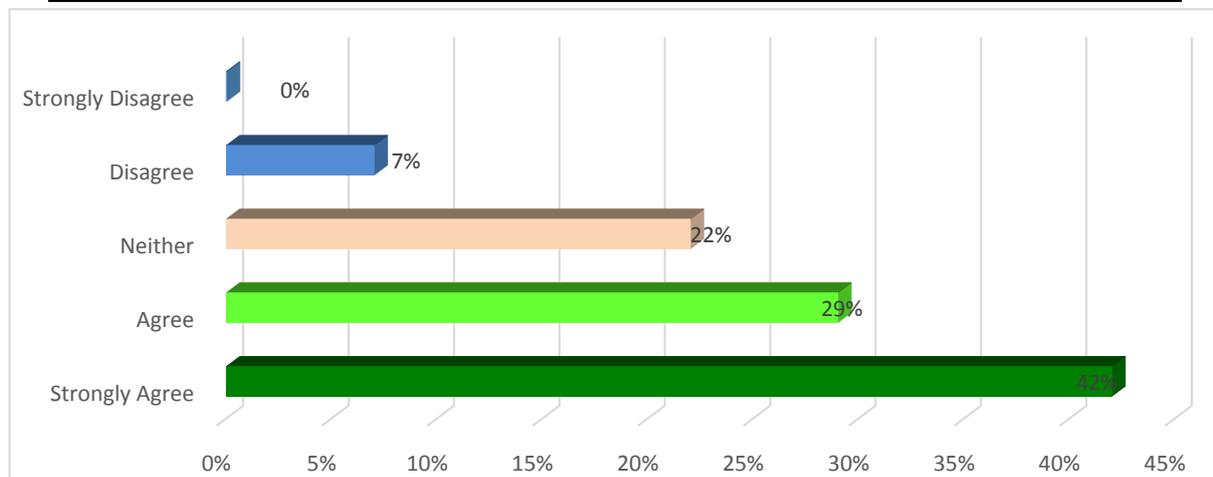
That the majority of respondents consider there continues to be a problem with alcohol related anti-social behaviour on Lamas Street which is highlighted by a positive Average Index Score (AIS) of 0.90 (plotted above). Interestingly, when examining the postcode areas, the highest AIS score (1.19) was seen in the SA31 district which is where Lamma Street is situated. Furthermore, the highest number of respondents were members of the public (N=24) who produced an AIS of 1.00 which indicates that on average, the public strongly agree that there continues to be a problem.

3. The following question asked residents to indicate on a likert scale their agreement to these statements.

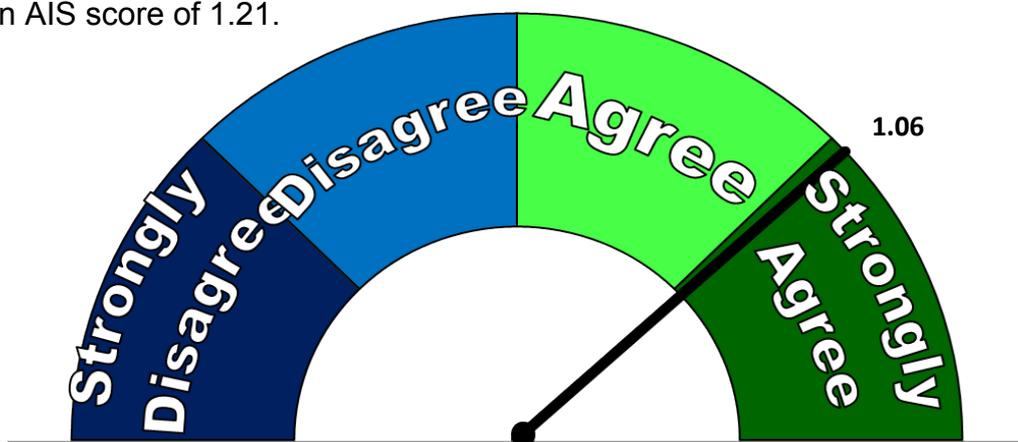
- A Cumulative Impact Policy is still needed for Lammas Street, Carmarthen
- Should the policy apply to the whole length of Lammas Street as shown on the accompanying plan?

Firstly, 71% (n=22) of respondents agreed that a Cumulative Impact Policy is still needed for Lammas Street, Carmarthen. It was seen that 42% (n=13) of participants strongly agreed with this statement whilst 29% (n=9) agreed. Conversely, only 7% (n=2) of respondents feel that there is still no need for a Cumulative Impact Policy for Lammas Street. The results can be seen in the bar chart below.

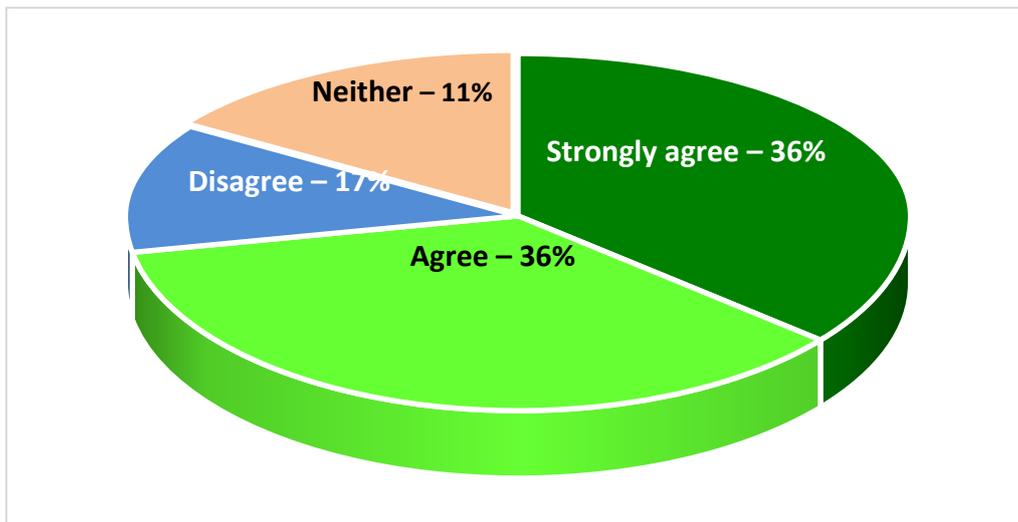
A Cumulative Impact Policy is still needed for Lammas Street, Carmarthen



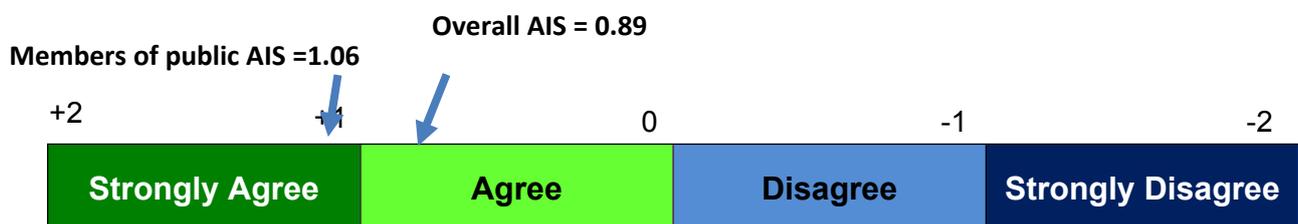
As seen in the speedometer below, on average, respondents strongly agreed that Lammas Street, Carmarthen still requires a Cumulative Impact Policy as represented by an AIS score of 1.06. When examining postcode areas, the only district which could be analysed was SA31 as there was a significant number (n=14) of respondents from this area. Other postcodes did not receive sufficient responses in order to be analysed (n<4). For the SA31 district, on average, respondents strongly agreed that Lammas Street, Carmarthen still requires a Cumulative Impact Policy which was highlighted with an AIS score of 1.21.



When examining respondents thoughts on whether they agreed that the policy should apply to the whole length of Lammas Street, it was seen that 7 in 10 agreed (72%). There was an equal divide between the number who strongly agreed (36%: n=10) and those who agreed (36%: n=10). 11% of participants noted that they neither agreed nor disagreed with the statement. Whilst 17% (n=5) disagreed that there is a need to apply the Cumulative Impact Policy for the whole length of Lammas Street. Not one respondent strongly disagreed with this statement. The results can be seen in the pie chart below.

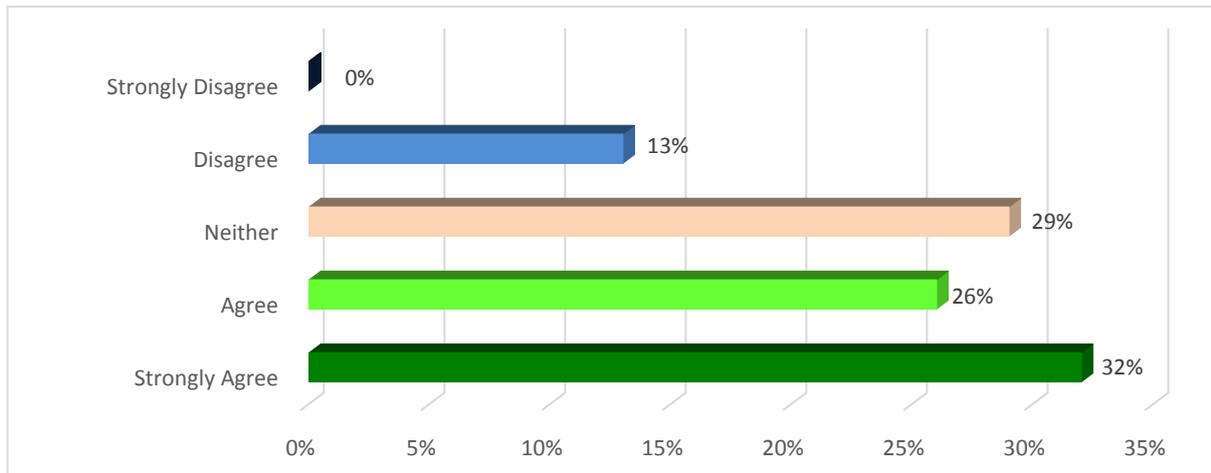


The table below shows the overall AIS in order to better understand the result. A range of +2 (strongly agree) to -2 (strongly disagree) is used. It is evident that on average, respondents agreed that there is a need to extend the Cumulative Impact Policy for the whole length of Lammas Street with an AIS score of 0.89. Furthermore, the majority of respondents were members of the public who strongly agreed (AIS = 1.06) that there is a need to extend the policy. Other sources of respondents could not produce a reliable AIS score because of the insufficient number (n<4).

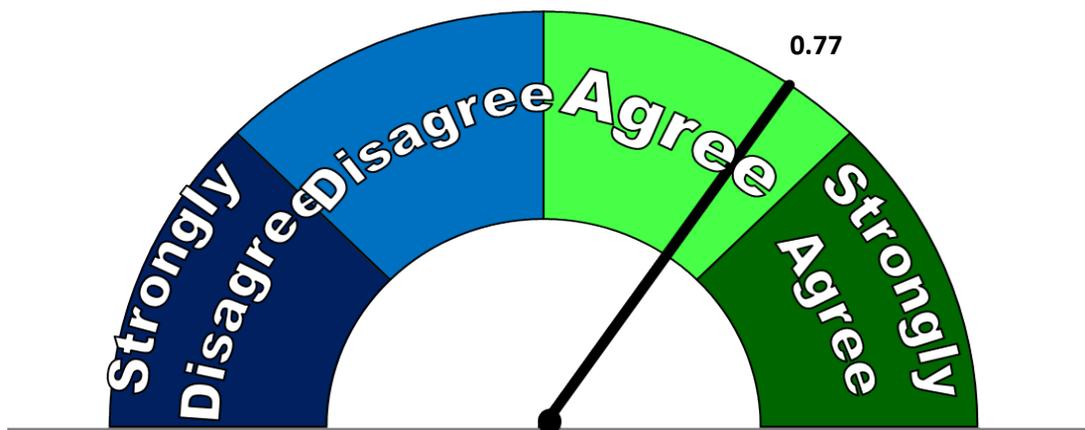


4. Is a Cumulative Impact Policy needed for the highlighted streets on the plan (Appendix C) leading to or from Lammas Street, Carmarthen?

68% of respondents agreed that there is a need for a Cumulative Impact Policy for the streets highlighted in the plan. Most of the respondents 'strongly agreed' with the question (32%) whilst another 26% agreed. 29% of participants noted that they neither agreed nor disagreed, whilst the remaining 13% disagreed that there is a need for a Cumulative Impact Policy for the highlighted streets on the plan. 0% of the respondents noted that they strongly disagree. Results can be seen in the bar graph below.



Overall, it was seen that respondents agree that there is a need for a Cumulative Impact Policy for the highlighted streets on the plan. This is pictured below and reflected with an average index score of 0.77.

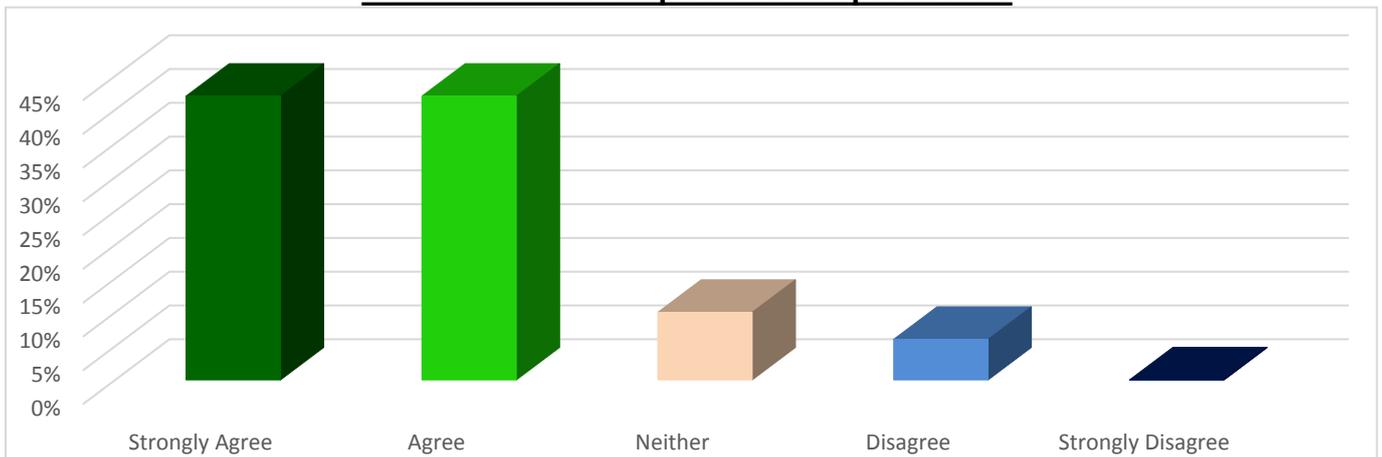


5. The following question asked respondents to note to what extent did they agree or disagree with the following statements:

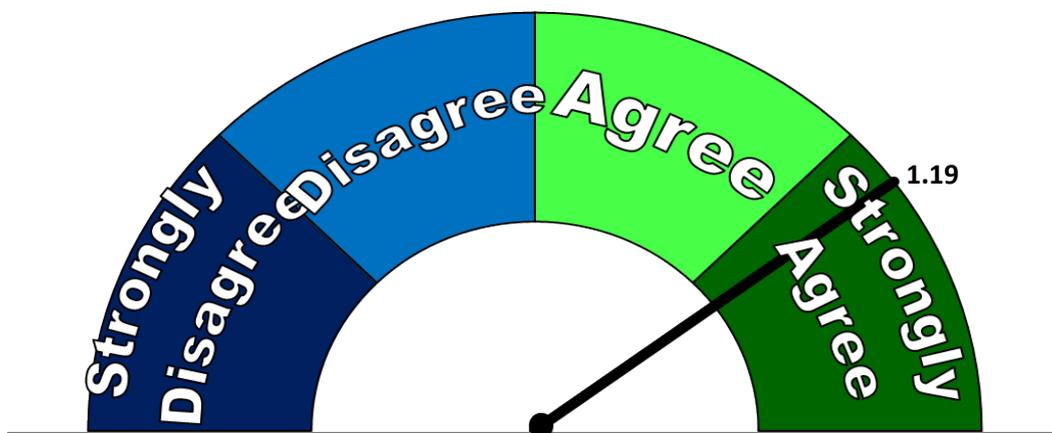
- Should the cumulative impact policy apply to premises that wish to sell alcohol for consumption on the premises?
- Should the cumulative impact policy apply to premises that wish to sell alcohol for consumption off the premises?

Firstly, it was seen that 84% (n=26) of the respondents agreed that the cumulative impact policy should apply to premises that wish to sell alcohol for consumption on the premises. Of the 84% that agreed, there was an equal divide (42%:42%) between those who strongly agreed and agreed. 3 individuals (10%) noted that they did not agree nor disagree with the statement whilst the remaining 6% (n=2) disagreed. Interestingly, a high percentage of members of the public (86%) agreed that there is a need to apply the policy to premises that wish to sell alcohol for consumption on the premises. Results can be seen in the bar graph below.

Should the cumulative impact policy apply to premises that wish to sell alcohol for consumption on the premises?



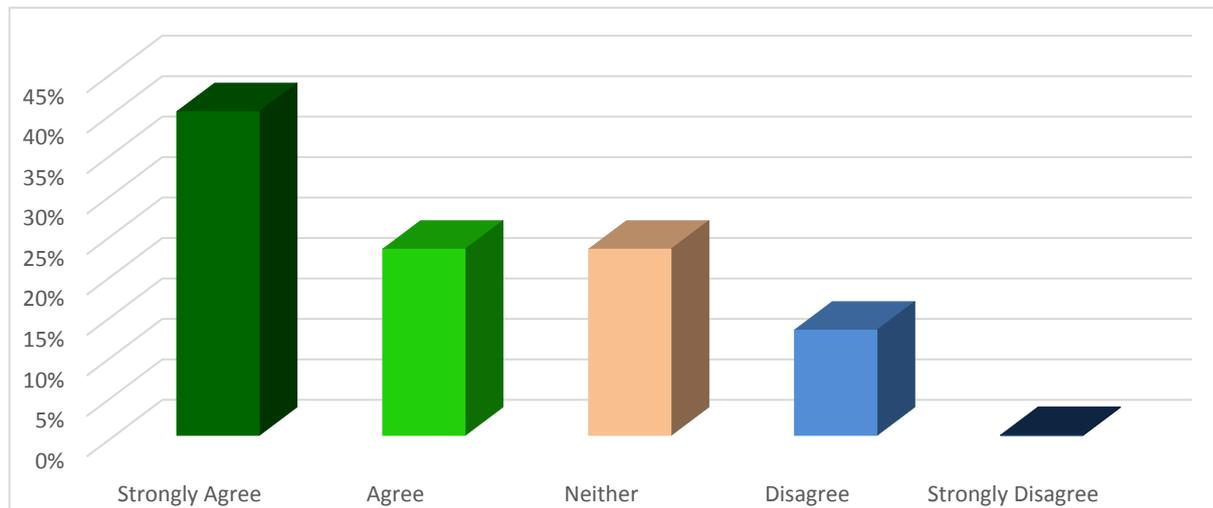
As pictured on the speedometer below, on average, respondents strongly agreed that the cumulative impact policy should apply to premises that wish to sell alcohol for consumption on the premises. This is represented by an average index score of 1.19.



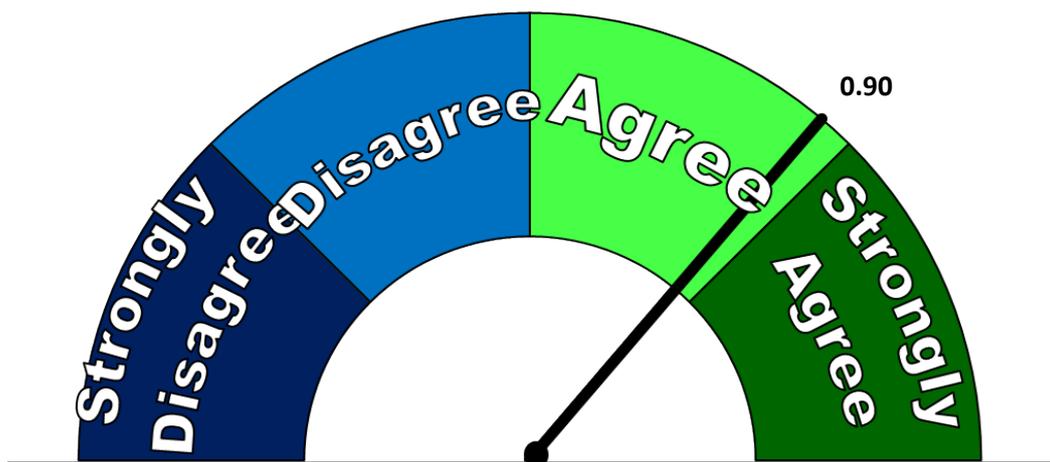
Secondly, when asked 'should the cumulative impact policy apply to premises that wish to sell alcohol for consumption off the premises', the majority of respondents agreed. It was seen that 40% (n=12) and 23% (n=7) of respondents strongly agreed

and agreed, respectively. A relatively high percentage of respondents (23%; n=7) neither agreed nor disagreed with the question. Furthermore, 13% of participants indicated that they disagree with the statement. Not one respondent noted that they strongly disagree with the question. The results are displayed in the bar chart below.

Should the cumulative impact policy apply to premises that wish to sell alcohol for consumption off the premises?

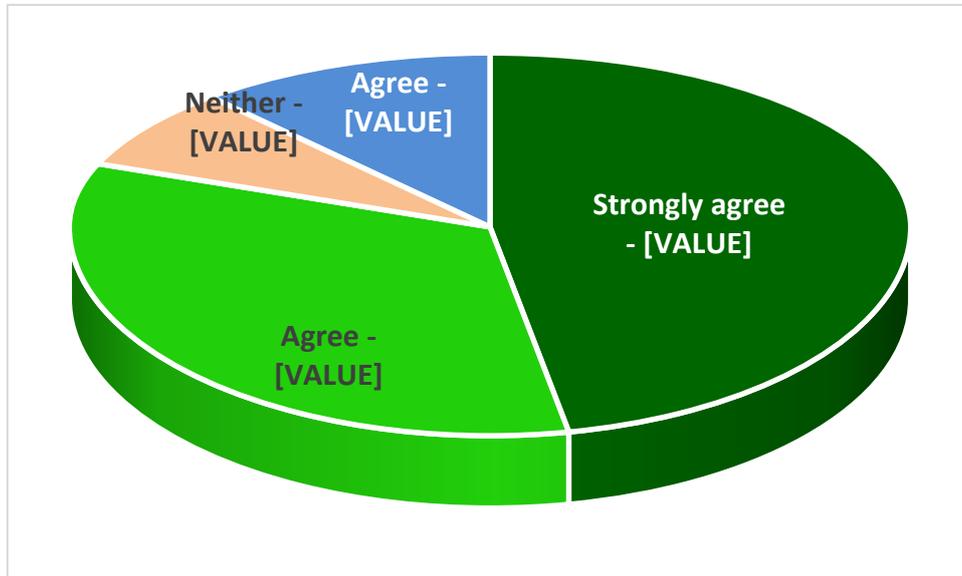


Overall, it was seen that respondents agreed that the cumulative impact policy should apply to premises that wish to sell alcohol for consumption off the premises. This is reflected by an Average index score of 0.90 and is pictured below.



6. Should the cumulative impact policy apply to premises that wish to provide late night refreshments (e.g. Takeaway premises)?

The majority of participants (80%) either agreed, or strongly agreed that the cumulative impact policy should apply to premises that wish to provide late night refreshments. It was seen that nearly half (47%) of respondents strongly agreed whilst one third (33%), agreed. Only two respondents (7%) neither agreed no disagreed with this proposal, while the remaining 13% (n=7) disagreed. Not one participant noted that they strongly disagreed with the question. Results are demonstrated in the pie chart below.



The table below shows the overall Average index score for the question. An AIS of 1.13 demonstrates that on average, respondents strongly agree that the cumulative impact policy apply to premises that wish to provide late night refreshments.



3) ANALYSIS OF COMMENTS – SUMMARY MATRIX TABLE

The report now considers comments expressed in the survey’s free-text questions. Note is made of the respondents ID number (to provide a traceable record), comment(s) received, the Council’s response and, where appropriate, changes to the licensing policy as a result of the consultation. Respondents that have not submitted a reply are omitted from the table.

RESPONDENT	COMMENTS	APPRAISAL	RESPONSE	CHANGES
Respondent 1	Question 2b Lammas Street.	Noted	This will be taken into account when reviewing the policy.	The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.
	Question 2c Late at night/ early hours of morning	Noted	As Above	No further change necessary
	Question 2d Alcohol related ASB (anti-social behaviour)	Noted	As Above	No further change necessary
	Question 3c Always reports in the local paper of police having to be involved.	Noted	As Above	No further change necessary

	<p>Question 4b Closest to Lammas</p> <p>Question 5c Reports in local paper</p> <p>Question 5d Reports in local paper</p> <p>Question 6b Drunken behaviour reports in local paper regarding fast food outlets late at night/early morning.</p>	<p>Noted</p> <p>Noted</p> <p>Noted</p> <p>Noted</p>	<p>As Above</p> <p>As Above</p> <p>As Above</p> <p>As Above</p>	<p>This is not supported by the Police evidence.</p> <p>The assessment will reflect this.</p> <p>The assessment will reflect this.</p> <p>The assessment will reflect this</p>
Respondent 2	<p>Question 2b In Lammas street and surrounding streets</p>	<p>Noted</p>	<p>This will be taken into account when reviewing the policy.</p>	<p>The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.</p>

	<p>Question 2c</p> <p>From 10pm onwards</p>	Noted	As Above	No further change necessary
	<p>Question 2d</p> <p>There are crowds of people walking the streets, often drunk and unstable, the police have to have a continual presence, taxis are parked everywhere blocking the road.</p>	Noted	As Above	No further change necessary
	<p>Question 3c</p> <p>I work nights in a local food business and often have to take staff home, I find that it is often difficult to navigate through Lammas Street due to pedestrians wandering around and taxis parked inconsiderately.</p>	Noted	As Above	No further change necessary
	<p>Question 4b</p> <p>I think that the area should be extended to include the Tesco superstore which sells alcohol 24/7</p>	Noted	As Above	This is not supported by the Police evidence.

	<p>Question 4c</p> <p>People going out for the night frequently drink at home to get part way drunk before they go to the pub/club as it is cheaper.</p> <p>Question 5c</p> <p>I believe that landlords of pubs and clubs should operate a more rigid policy towards refusing to sell alcohol to anyone who is already drunk, they do not do this at present. Some of the people involved cause problems for other users of Lammas Street.</p> <p>Question 6b</p> <p>The offer of late night food can draw more people to the area leading to more problems</p>	<p>Noted</p> <p>Noted</p> <p>Noted</p>	<p>As Above</p> <p>As Above</p> <p>As Above</p>	<p>No further change necessary</p> <p>No further change necessary</p> <p>No further change necessary</p>
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Respondent 3	Question 2b Whole of Lammas Street	Noted	This will be taken into account when reviewing the policy	The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.
	Question 2c Late at night - got so bad though we don't go into town of a night time.	Noted	As Above	No further change necessary
	Question 2d Excess alcohol	Noted	As Above	No further change necessary
	Question 3c Anti-social behaviour continues throughout the street.	Noted	As Above	No further change necessary
	Question 5c Often people arrive at venues after having had a lot of alcohol.	Noted	As Above	No further change necessary

	<p>Question 5d</p> <p>As above. Foul language and behaviour that is off putting to general public.</p>	Noted	As Above	No further change necessary
Respondent 4	<p>Question 2b</p> <p>Lammas Street.</p> <p>Question 2c</p> <p>10 pm - 2 am</p> <p>Question 2d</p> <p>Alcohol</p>	<p>Noted</p> <p>Noted</p> <p>Noted</p>	<p>This will be taken into account when reviewing the policy</p> <p>As Above</p> <p>As Above</p>	<p>The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.</p> <p>No further change necessary</p> <p>No further change necessary</p>

	<p>Question 3c</p> <p>The overall impact is essential to formulate an effective policy.</p> <p>Question 4b</p> <p>All of the streets.</p> <p>Question 4c</p> <p>There is a problem. Look at it in the round. Select a small central area and the problem moves outside that boundary.</p>	<p>Noted</p> <p>Noted</p> <p>Noted</p>	<p>As Above</p> <p>As Above</p> <p>As Above</p>	<p>No further change necessary</p> <p>This is not supported by the Police evidence.</p> <p>This is not supported by the Police evidence and no issues of displacement have been encountered following the adoption of the cumulative impact policy for Station Road Llanelli.</p>
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	<p>Question 5c</p> <p>Regular alcohol related issues are on the record.</p> <p>Question 5d</p> <p>Regular alcohol related issues are on the record.</p> <p>Question 6b</p> <p>Depends where you want to start. Zero tolerance is where I start.</p>	<p>Noted</p> <p>Noted</p> <p>Noted</p>	<p>As Above</p> <p>As Above</p> <p>As Above</p>	<p>No further change necessary</p> <p>No further change necessary</p> <p>No further change necessary</p>
Respondent 5				
Respondent 6	<p>Question 3c &4c</p> <p>Not a resident of Carmarthen</p>	<p>Noted</p>	<p>No change necessary</p>	<p>No further change necessary</p>

Respondent 8				
Respondent 9				
Respondent 10	<p>Question 3c & 4c I am not familiar with the arrangements or issues in Lammas St</p> <p>Question 5c , 5d & 6b. It makes common sense</p>	<p>Noted</p> <p>Noted</p>	<p>No change necessary</p> <p>This will be taken into account when reviewing the policy</p>	<p>No change necessary</p> <p>The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.</p>
Respondent 11				
Respondent 12	<p>Question 2b Top end of the street</p>	<p>Noted</p>	<p>This will be taken into account when reviewing the policy</p>	<p>The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.</p>

	<p>Question 2c</p> <p>Post 11 pm</p> <p>Question 2d</p> <p>Crowds</p>	<p>Noted</p> <p>Noted</p>	<p>As above</p> <p>As above</p>	<p>No further change necessary</p> <p>No further change necessary</p>
Respondent 13	<p>Question 6b</p> <p>I regret that I am not aware of matters which have or are effecting Lammas Street. As there appear to be issues of uncertainty here, I would suggest discussions with the Carmarthen Police as well as other emergency services prior to your final considerations. I would certainly be interested in being made aware of the outcome here and thank you for the opportunity to comment.</p>	<p>Noted</p>	<p>No change necessary</p>	<p>No further change to assessment .</p>

Respondent 14	Question 2b			
	In and around licensed premises	Noted	This will be taken into account when reviewing the policy	The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.
	Question 2c			
	All day - read the court reports in the local papers	Noted	As above	No further change necessary.
	Question 2d			
	Landlords continue to serve people who are clearly intoxicated	Noted	As above.	No further change necessary
	Question 4c			
	If you restrict to Lammas St then the problem will move to nearby locations	Noted	As above	This is not supported by the Police evidence. No

	<p>Question 5d</p> <p>Selling to people who are intoxicated</p> <p>Question 6b</p> <p>It is difficult to tease out the separate strands - keep it simple</p>	<p>Noted</p> <p>Noted</p>	<p>As above</p> <p>As above</p>	<p>issues of displacement in Station Road, Llanelli.</p> <p>No further change necessary.</p> <p>No further change necessary</p>
Respondent 15	<p>Question 2b</p> <p>Lammas Street</p>	<p>Noted</p>	<p>This will be taken into account when reviewing the policy</p>	<p>The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.</p>

	<p>Question 2c & 4c</p> <p>Too much heavy drinking at pubs and clubs that are open for far too long</p> <p>Question 2d</p> <p>Dreadful drunkenness after heavy drinking causing very rowdy and dangerous behaviour</p> <p>Question 4b</p> <p>All</p>	<p>Noted</p> <p>Noted</p> <p>Noted</p>	<p>As above</p> <p>As above</p> <p>As above.</p>	<p>No further change necessary</p> <p>No further change necessary</p> <p>This is not supported by the Police evidence.</p>
Respondent 16				
Respondent 17	<p>Question 2b</p> <p>Around the Morfa lane junction side of Lammas Street</p>	<p>Noted</p>	<p>This will be taken into account when reviewing the policy</p>	<p>The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.</p>

	<p>Question 2c</p> <p>Between 2am - 5am</p> <p>Question 2d</p> <p>Late opening hours of certain businesses when others are closed</p> <p>Question 3c</p> <p>I feel there is only a problem at the stated area, not along the whole of the street.</p> <p>Question 4c</p> <p>It's mainly the really late opening venues where the issues seem to arise</p> <p>Question 5c</p> <p>I have personally witnessed a handful of altercations in that area which seem to always be fuelled by alcohol.</p>	<p>Noted</p> <p>Noted</p> <p>Noted</p> <p>Noted</p> <p>Noted</p>	<p>As above.</p> <p>As above</p> <p>As above</p> <p>As above</p> <p>As above</p>	<p>No further change necessary</p>
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	<p>Question 6b</p> <p>The takeaways are not adding to the problem.</p>	Noted	As above	This is not supported by the Police evidence.
Respondent 18	<p>Question 2b</p> <p>Outside the golden lion</p>	Noted	This will be taken into account when reviewing the policy	The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.
	<p>Question 2c</p> <p>Weekends</p>	Noted	As above	No further change necessary
	<p>Question 2d</p> <p>It's the last port of call</p>	Noted	As above	No further change necessary

	<p>Question 5c</p> <p>People get drunk and move on</p>	Noted	As above	No further change necessary
Respondent 19	<p>Question 2b</p> <p>Lammas Street and streets leading to and from such Water St, Parcmaen St, St Catherine Street, Mansel Street, Morley Street, Morfa Lane</p> <p>Question 2c</p> <p>Usually at weekends, after midnight</p> <p>Question 2d</p> <p>Late closing times being permitted at pubs and nightclubs</p>	<p>Noted</p> <p>Noted</p> <p>Noted</p>	<p>This will be taken into account when reviewing the policy</p> <p>As above</p> <p>As above</p>	<p>This is not supported by the Police evidence.</p> <p>No further change necessary</p> <p>No further change necessary</p>

	<p>Question 3c</p> <p>Lammas Street is surrounded by residential areas. Not applying the policy to the length of the street may cause a build-up of licensed premises just outside the area covered by the cumulative impact policy</p>	Noted	As above	This is not supported by the Police evidence. No evidence of displacement in Station Road, Llanelli
	<p>Question 4b</p> <p>all highlighted area</p>	Noted	As above	This is not supported by the Police evidence.
	<p>Question 4c</p> <p>high incidence of anti-social behaviour - shouting, minor vandalism, urinating and vomiting in street and doorways.</p>	Noted	As above	No further change necessary
	<p>Question 5c</p> <p>I don't have dates and time of individual incidents but bottles and glasses half-filled with</p>	Noted	As above	No further change necessary

	<p>Question 2d</p> <p>24 hour licence, clubs should be closed from 2 am so people who live there can get some sleep</p> <p>Question 3c</p> <p>I am a resident and it is ridiculous the amount of shouting, urination, fighting in early hours. The evidence is in this article</p> <p>Question 4b</p> <p>All of them as they all filter to golden lion and Savannah's as they are the only two places open till 4</p> <p>Question 4c</p> <p>Till 4</p>	<p>Noted</p> <p>Noted</p> <p>Noted</p> <p>Noted</p>	<p>As above</p> <p>As above</p> <p>As above</p> <p>As above</p>	<p>No further change necessary</p> <p>No further change necessary</p> <p>No further change necessary</p> <p>No further change necessary</p>
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	<p>Question 6b</p> <p>They are open till about the same time as the clubs and the litter and people congregating around them is a problem</p>	Noted	As above	No further change necessary
Respondent 23	<p>Question 2b</p> <p>Always outside the golden lion</p>	Noted	This will be taken into account when reviewing the policy	The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.
	<p>Question 2c</p> <p>Between the hours of 2am - 4am</p>	Noted	As above	No further change necessary
	<p>Question 2d</p> <p>Because people do not know how to handle their drink or they</p>	Noted	As above	No further change necessary

	<p>don't stop at their limit of drinking</p> <p>Question 3c</p> <p>Reason being that it stops people getting too drunk and either hurting themselves or getting into trouble</p> <p>Question 4b</p> <p>Mostly Lammas street but keep a watch on water street.</p> <p>Question 4c</p> <p>If a policy isn't put in place then all this hassle and stupidity by people will make the town look bad in which will become a bad reputation for the town.</p> <p>Question 6b</p> <p>With people having alcohol still in their system it still causes trouble within the food places,</p>	<p>Noted</p> <p>Noted</p> <p>Noted</p> <p>Noted</p>	<p>As above</p> <p>As above</p> <p>As above</p> <p>As above</p>	<p>No further change necessary</p> <p>No further change necessary</p> <p>No further change necessary</p> <p>No further change necessary</p>
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	and arguments maybe happening so they could end up having a fight. So I think it should extended to the food outlets as well			
Respondent 24				
Respondent 25	<p>Question 3c There are a lot of areas here where there could be trouble as older people go to somewhere youngsters go to others and when younger have had a few to drink their language often is not what older people want to hear,</p> <p>Question 6b There are open later than public houses in some instances and as the bottles they sell are GLASS the risk of damage to property in the area as well as risk to public safety is evident</p>	<p>Noted</p> <p>Noted</p>	<p>This will be taken into account when reviewing the policy</p> <p>As above</p>	<p>No further change necessary</p> <p>No further change necessary</p>
Respondent 26				
Respondent 27	Question 2b	Noted	This will be taken into account when reviewing the policy	The proposed cumulative impact

	<p>Mainly around the concentrated area of a pub, club, and 2 take away food vendors</p> <p>Question 2c Mainly on a Saturday night into Sunday morning, but also late hours throughout the week</p> <p>Question 2d Intoxicated members of the public behaving antisocially in a concentrated area</p> <p>Question 3c I have my sleep disturbed on a nightly basis by a late night licence holder, and their</p>	<p>Noted</p> <p>Noted</p> <p>Noted</p>	<p>As above</p> <p>As above</p> <p>As above</p>	<p>assessment would only apply to the entire length of Lammas Street.</p> <p>No further change necessary</p> <p>No further change necessary</p> <p>No further change necessary</p>
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	<p>business is funded by the daily late night drinkers.</p> <p>Question 5c They gather a mass of intoxicated people into a fixed area, and this is the most likely time antisocial behaviour will arise, usually during in social hours</p> <p>Question 6b My main grounds for complaint is directly from one particular takeaway vendor that has zero considerate for fellow residents with staff regularly shouting and making loud noise at very unsocial hours. They actually cause more issues and discomfort for me than the intoxicated members of the public!</p>	<p>Noted</p> <p>Noted</p>	<p>As above</p> <p>As above</p>	<p>No further change necessary</p> <p>No further change necessary</p>
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Respondent 28	Question 2b Late Night Opening Clubs	Noted	This will be taken into account when reviewing the policy	The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.
	Question 2c After 12midnight	Noted	As above	No further change necessary
	Question 2d People leaving pubs in the town centre to binge drink until late	Noted	As above	No further change necessary
	Question 4b King St through Notts Square - Hall St	Noted	As above	This is not supported by the Police evidence.
Respondent 29	Question 2b			

	Mansel Street	Noted	This will be taken into account when reviewing the policy.	This is not supported by the Police evidence .The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.
	Question 2c Usually Friday/Saturday and Bank Holiday Sunday evening and nights	Noted	As above.	No further change necessary
	Question 2d Too much alcohol and pubs clubs open too late	Noted	As above	No further change necessary

	<p>Question 3d I am a resident in the area and have had drunks urinating and vomiting in my garden</p> <p>Question 4b I live off of Mansel Street and I have in the past been threatened by a drunk man who came into my garden I am a single women who lives alone it was an awful experience which resulted in me having to call the police.</p> <p>Question 5c The reasons are the same as before as its excess alcohol that is always the problem. The longer the premises is open the more alcohol is consumed leading to problems. The amount of packaging found on</p>	<p>Noted</p> <p>Noted</p> <p>Noted</p>	<p>As above</p> <p>As above</p> <p>As above</p>	<p>No further change necessary</p> <p>The police evidence does not support extending the policy to Mansel Street.</p> <p>No further change necessary</p>
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	<p>the pavements the morning after is dreadful.</p> <p>Question 6b Late night takeaway only makes people hang around longer adding to the late night noise.</p>	Noted	As above	No further change necessary
Respondent 30	<p>Question 2b Pubs</p> <p>Question 2c Weekends</p> <p>Question 2d Excessive noise.</p>	<p>Noted</p> <p>Noted</p> <p>Noted</p>	<p>This will be taken into account when reviewing the policy</p> <p>As above</p> <p>As above</p>	<p>The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.</p> <p>No further change necessary</p> <p>No further change necessary</p>

	<p>Question 3c</p> <p>It would be unfair to target specific businesses/locations and would cause a migration of the problem not a solution.</p> <p>Question 4b&4c</p> <p>Full coverage to be fair to all parties concerned and prevent circumnavigation of policy.</p> <p>Question 5c</p> <p>Individual drunks tend to be placid but lose control quickly when in a collective.</p> <p>Question 6b</p> <p>Should only be exempt if they do not sell alcohol of any kind.</p>	<p>Noted</p> <p>Noted</p> <p>Noted</p> <p>Noted</p>	<p>As above</p> <p>As above</p> <p>As above</p> <p>As above</p>	<p>There is no evidence of displacement in Station Road, Llanelli.</p> <p>This is not supported by the Police evidence</p> <p>No further change necessary</p> <p>This is not supported by Police evidence</p>
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Respondent 31	Question 2b			
	Outside those premises that service the late night economy	Noted	This will be taken into account when reviewing the policy	The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.
	Question 2c			
	Between the hours of 10pm and 6am especially at weekends	Noted	As above	No further change necessary
	Question 2d			
	Number of people that make their way to this location to visit the pubs and clubs, late night refreshment premises and to use taxis to leave the area	Noted	As above	No further change necessary
	Question 3c			
	Police statistics will show that there is a significant problem	Noted	As above	The assessment will reflect this.

	<p>within the street of alcohol related crime and disorder.</p> <p>Question 4c</p> <p>The top end of the street is where the late night venues are plus the food outlets and this is where the taxis wait for customers.</p> <p>Question 5c</p> <p>Due to the number of alcohol related crime and disorder incidents and alcohol related anti-social behaviour on licensed premises.</p> <p>Question 5d</p> <p>Premises that remain open late for the off sale of alcohol could add to the problems within the street with people consuming alcohol openly in the street.</p> <p>Question 6b</p> <p>Those premises that provide late night refreshment are a</p>	<p>Noted</p> <p>Noted</p> <p>Noted</p> <p>Noted</p>	<p>As above</p> <p>As above</p> <p>As above</p> <p>As above</p>	<p>The assessment will reflect this.</p> <p>The assessment will reflect this.</p> <p>The assessment will reflect this.</p> <p>The assessment</p>
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	<p>magnet for persons to visit after leaving licensed premises after having consumed alcohol. These premises will attempt to remain open until the last customer has been served, disorder regularly takes place at or near these premises and Police Officers have to intervene, these incidents go unrecorded.</p> <p>The Police provided the following evidence in support of their position.</p> <p>In September 2015 the Carmarthenshire Division of the Dyfed Powys Police in response to Carmarthenshire County Council review of Licensing Policy made an application for a Cumulative Impact Policy for Lammas Street Carmarthen.</p>	Noted	As above	<p>will reflect this.</p> <p>The assessment will reflect this.</p>
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	<p>This was as a result of a noticeable increase in both alcohol related crime and disorder and anti-social behaviour in the Street since 2013.</p> <p>The current Licensing Policy was adopted in February 2016 with further consultation to be undertaken regarding the possible adoption of a cumulative impact policy for Lammas Street.</p> <p>Lammas Street is an existing 'Hot Spot' within the Council Licensing Policy and there have been no major changes apart from the latest statistics, in the document that I previously prepared as evidence to support the request for a Cumulative impact Policy to be adopted for the street.</p> <p>Since 2015 the number of licensed premises within the street has decreased by one,</p>			
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	<p>there are now 5 pubs, 1 hotel and 1 nightclub. Three premises have the benefit of off sales only and 3 have the benefit of Late Night Refreshment with one of these not trading after 11pm.</p> <p>Also within the street there are both official and unofficial taxi ranks that operate until there are no more customers left.</p> <p>The Carmarthenshire Division of Dyfed Powys Police have gathered statistics in relation to alcohol related crime and disorder for Lammas Street between the hours of 10pm and 6am for the periods 01/01/16 until 31/03/18.</p> <p>During the review period there have been a total of 262 alcohol related crimes recorded between the hours of 10pm and 6am across Carmarthen town, 44% of these crimes (114) were committed in Lammas Street.</p>			
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	<p>Over the last two years there has been a total of 226 reported to have occurred in Lammas Street, 74% of these crimes(167) were committed between the hours of 10pm and 6am with 68% of those crimes being alcohol related(114 out of 167crimes).</p> <p>In addition to the above there were 125 incidents of anti-social behaviour reported and received between the hours of 10pm and 6am in Lammas Street. 46% of those ASB incidents were alcohol related (37).</p> <p>42% of alcohol related public order incidents and 82% of alcohol related violence against the person in Carmarthen town over the last two years were committed in Lammas Street.</p> <p>Of the 114 alcohol related crimes in Lammas Street during the times and period under</p>			
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	<p>review they can be further broken down.</p> <p>Violence against the person 79</p> <p>Arson and Criminal Damage 10</p> <p>Theft 9</p> <p>Public Order 8</p> <p>Drug Offences 3</p> <p>Sexual Offences 3</p> <p>Possession of Weapons 1</p> <p>Robbery 1</p> <p>This can be further broken down to days of the week and times.</p> <p>With Sunday being the peak day for alcohol related crimes being reported followed by Saturday, Thursday and Monday.</p>			
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	<p>The peak times when these crimes are reported being from 1am to 4am.</p> <p>An overview of Alcohol related crime and disorder trends in Lammas Street indicates that there has been no noticeable change in the four year period from 2014.</p> <p>There has been a decline in alcohol related anti-social behaviour since 2014/15 but that can be attributed to changes in recording practices.</p> <p>The above information has been taken from Police data which can under estimate the amount of violent crime actually taking place. It is estimated that only a quarter of violent offences resulting in treatment at Accident & Emergency Departments are reported to the Police.</p>			
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	In conclusion there has been no significant change in the current data provided by the Police systems to that of 2015 when a request was made for a cumulative impact policy to be adopted for Lammas Street.			
Respondent 32	<p>Question 2b</p> <p>Top of Lammas Street</p> <p>Question 2c</p> <p>Weekends and late evening</p> <p>Question 2d</p>	<p>Noted</p> <p>Noted</p>	<p>This will be taken into account when reviewing the policy</p> <p>As above</p>	<p>The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.</p> <p>No further change necessary</p>

	Alcohol and drug related	Noted	As above	No further change necessary
	Question 3c Drunken Brawls, Broken Windows, Urinating in the doorways, Litter and Vomit. Cannabis smoking in public during the day	Noted	As above	No further change necessary
	Question 4b All especially the top end	Noted	As above	No further change necessary
	Question 5c Excess alcohol consumption without limit	Noted	As above	No further change necessary
	Question 5d Selling alcohol to intoxicated customers	Noted	As above	No further change necessary
	Question 6b			

	It is encouraging intoxicated people to stay out later than necessary and causing disturbance to residence in the area e.g. Occupants in the flat above xxxxxxxx cannot sleep	Noted	As above	No further change necessary
Respondent 33	Question 2b Outside the clubs and hotels	Noted	This will be taken into account when reviewing the policy	The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.
	Question 2c At night.	Noted	As above	No further change necessary
	Question 2d Opening hours too long.	Noted	As above	No further change necessary
	Question 6b	Noted	As above	No further change necessary

	Problems occur after drinking sessions and these people then congregate at "takeaways"	Noted	As above	No further change necessary
Respondent 34	<p>Carmarthen Town Council provided the following general evidence in relation to the consultation.</p> <p>Carmarthen Town Council supports the introduction of a Cumulative Impact Policy for Lammas Street, Carmarthen.</p> <p>Members stated that Lammas Street is a renowned hotspot for anti-social behaviour, having recently been described as the busiest street in the Dyfed Powys Police area; this behaviour causes regular problems for the large number of residents of Lammas Street who suffer the consequences of noise and other anti- social behaviour.</p> <p>One member had witnessed the behaviour of people under the influence of excessive alcohol</p>	Noted	This will be taken into account when reviewing the policy	The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.

	<p>on several occasions and had spoken to police officers about this, they stated that Lammas Street was busier for the police than anywhere in Llanelli, the largest town in the Dyfed Powys Police area.</p> <p>The same member had been advised that the local police were implementing a new approach whereby their mobile police station would be regularly deployed during peak demand/incident periods in order to address the problems in Lammas Street.</p>			
Respondent 35	<p>Question 2b</p> <p>Outside takeaways and public houses.</p>	Noted	This will be taken into account when reviewing the policy	The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.

	<p>Question 2c weekends and a few days in the week</p> <p>Question 2d Noise, urine, sick , food and paper all over the street and pavements</p> <p>Question 3c I live in the top part of Lammas Street, where the takeaways are.</p> <p>Question 4c I live in the top part of Lammas Street of which those streets have no effect.</p> <p>Question 5c</p>	<p>Noted</p> <p>Noted</p> <p>Noted</p> <p>Noted</p>	<p>As above</p> <p>As above</p> <p>As above</p> <p>As above</p>	<p>No further change necessary</p> <p>No further change necessary</p> <p>No further change necessary</p> <p>No further change necessary</p>
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	<p>Fighting starting inside ends up outside, Ask the Police.</p> <p>Question 6b</p> <p>They are open so late that they draw people from other parts of the town.</p>	<p>Noted</p> <p>Noted</p>	<p>As above</p> <p>As above</p>	<p>No further change necessary</p> <p>No further change necessary</p>
Respondent 36	<p>This respondent provided the following general evidence in relation to the consultation.</p> <p>Most properties west of Savannahs and Cogan's news agents are residential. These residents have to endure alcohol fuelled misbehaviour for many years. Including drunkenness, violent behaviour, vomiting, sexual behaviour, drug taking and damage to property.</p> <p>At weekends this behaviour continues to 4.45am!</p> <p>With late night licensing hours and takeaways open until 4.am resulting in prolonged noise levels and anti-social behaviour.</p>	<p>Noted</p>	<p>This will be taken into account when reviewing the policy</p>	<p>The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.</p>

	<p>I feel that residents have not been supported in dealing with these ongoing issues. Preventing other establishments opening until the early hours is fine, but will not resolve the existing problems for Lammas Street residents.</p>			
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4) SUMMARY – KEY CHANGES TO THE LICENSING POLICY

1. As a result of the consultation exercise the Policy has been amended to include a Cumulative Impact Assessment in relation to only Lammas Street, Carmarthen. The evidence obtain indicates that Lammas Street experiences a disproportionately high level of alcohol related crime and disorder compared to the rest of Carmarthen. (Page 21)
2. The policy has been updated to reflect changes to the legislation and statutory guidance, including for example the consideration of suspensions or revocations of personal licences by the Licensing Sub Committees. (Page 33)
3. The scheme of delegation has been updated to indicate that film classification requests will be delegated to Licensing Sub Committees for consideration in the first instance. (Page 33)

Licensing Act 2003

Review of Licensing Policy Cumulative Impact Policy

Lammas Street, Carmarthen - Consultation Document 2018

Part 1 - About You

1. Are you responding as a...

- Premises licence holder
- Personal licence holder
- Club premises certificate holder
- Member of the Public
- Local business
- Body representing licence holders / clubs
- Body/ Person representing members of the Public (e.g. County councillors; Town & Community Council etc.)
- Body representing local businesses
- Other Organisation or Group

If responding as an organisation/business/body, please write its name here

Following 'SA', please specify the two numbers of your postcode

- | | |
|-----------------------------|--|
| <input type="checkbox"/> 4 | <input type="checkbox"/> 34 |
| <input type="checkbox"/> 9 | <input type="checkbox"/> 35 |
| <input type="checkbox"/> 14 | <input type="checkbox"/> 37 |
| <input type="checkbox"/> 15 | <input type="checkbox"/> 38 |
| <input type="checkbox"/> 16 | <input type="checkbox"/> 39 |
| <input type="checkbox"/> 17 | <input type="checkbox"/> 40 |
| <input type="checkbox"/> 18 | <input type="checkbox"/> 44 |
| <input type="checkbox"/> 19 | <input type="checkbox"/> 48 |
| <input type="checkbox"/> 20 | <input type="checkbox"/> 66 |
| <input type="checkbox"/> 31 | <input type="checkbox"/> 67 |
| <input type="checkbox"/> 32 | <input type="checkbox"/> out of county |
| <input type="checkbox"/> 33 | |

Part 2

To what extent would you agree or disagree with the following statements:

2. Do you agree that there continues to be a problem with alcohol related anti-social behaviour in Lammas Street, Carmarthen?

- Strongly Agree Agree Neither Disagree Strongly disagree

If you agree, please tell us:

b) **Where is it a problem?**

c) **When is it a problem?**

d) **Why do you think it is a problem?**

3. To what extent would you agree or disagree with the following statements:
(for information on cumulative impact policies see paragraphs 14.20-14.39 of the S182 guidance published by the Home Office)

	Strongly Agree	Agree	Neither	Disagree	Strongly Disagree
A Cumulative Impact Policy is still needed for Lammas Street, Carmarthen	<input type="checkbox"/>				
Should the policy apply to the whole length of Lammas Street as shown on the accompanying plan?	<input type="checkbox"/>				

c) Please provide your reasons and evidence to support your answers to the above:

4. Is a Cumulative Impact Policy needed for the highlighted streets on the plan leading to or from Lammas Street, Carmarthen?

Strongly Agree Agree Neither Disagree Strongly Disagree

b) Please specify what part of those streets:

c) Please provide your reasons and evidence that such a policy is or is not required.

5. To what extent would you agree or disagree with the following statements:

	Strongly Agree	Agree	Neither	Disagree	Strongly Disagree
Should the cumulative impact policy apply to premises that wish to sell alcohol for consumption on the premises?	<input type="checkbox"/>				

Should the cumulative impact policy apply to premises that wish to sell alcohol for consumption off the premises? (Please see paragraph 4(14.34 of the consultation document)	<input type="checkbox"/>				
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c) Please outline your reasons and evidence for requiring the cumulative impact policy at premises that wish to sell alcohol for consumption **on the** premises (e.g Examples of incidents).

d) Please outline your reasons and evidence for requiring the cumulative impact policy at premises that wish to sell alcohol for consumption **off the** premises (e.g Examples of incidents).

6. Should the cumulative impact policy apply to premises that wish to provide late night refreshments (e.g. Takeaway premises)?

Strongly Agree Agree Neither Disagree Strongly Disagree

b) Please outline your reasons and evidence as to why the cumulative impact policy should/should not apply to late night refreshments (e.g. Examples of incidents).

Part 3 - Your Details (optional)

Name:

Address:

Tel No:

E-mail:

Under certain circumstances, we may wish to contact you to follow-up on your response, either to ask for additional comment or to reply to the points you have raised.

Do you consent to CCC using your details in this way?

- Yes - I am happy to be contacted
- No - I do not wish to be contacted

How we will use your information

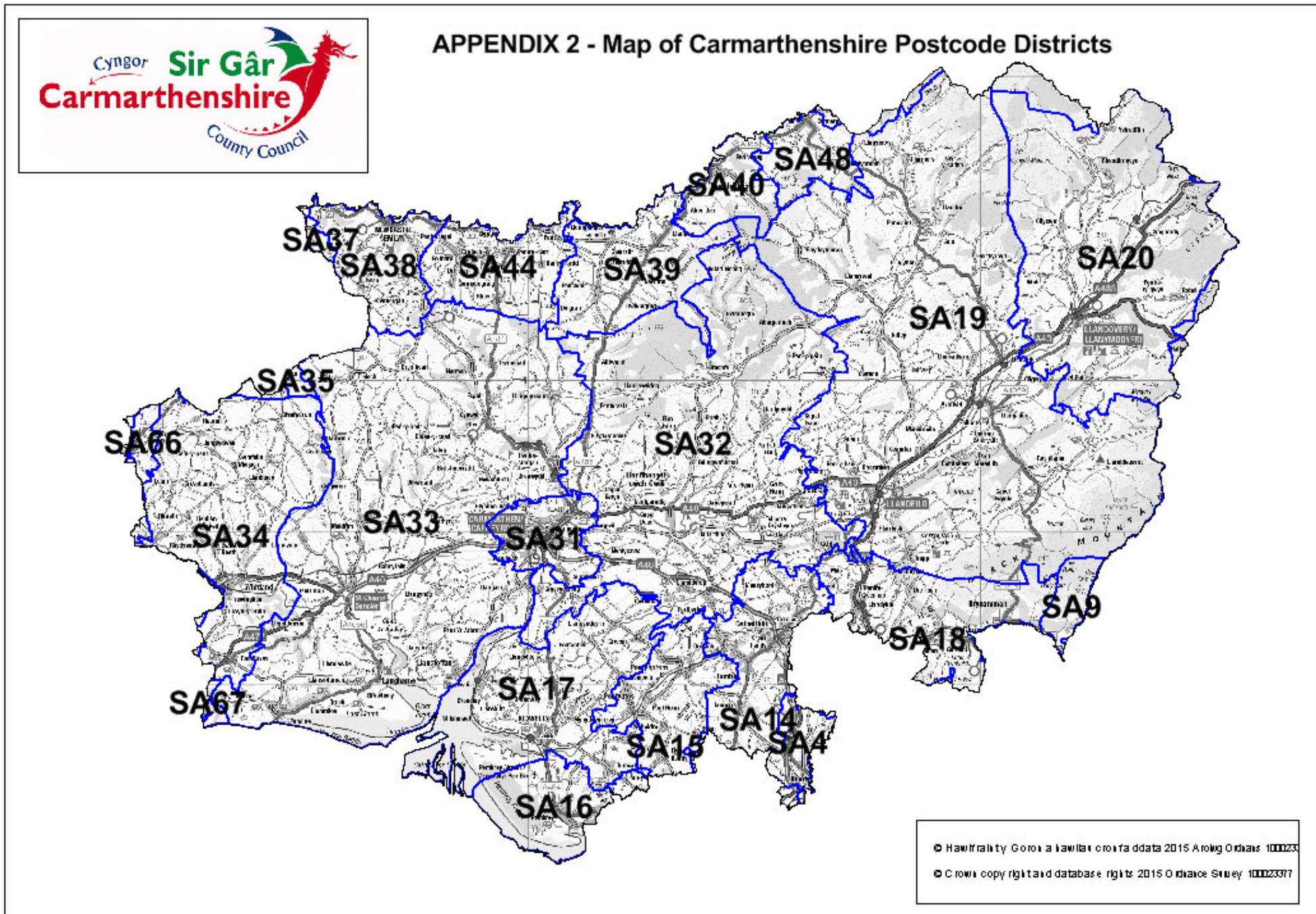
We are collecting personal data about you on this form to comply with requirements in the Licensing Act 2003 on carrying out consultations.

This personal data will only be used for the purpose of this consultation exercise by the Licensing team and will not be shared with any other Council service or external organisation. When we publish a report on this consultation this will not contain your personal details.

To find out more about how we will use your information, including your Data Protection rights, please contact the Licensing Section on 01267 228717.

Thank you for your response

Appendix B – Map of Carmarthenshire’s postcode districts



Appendix C - Lammas Street, Carmarthen Plan

